

**Local Agency Formation Commission  
of  
Santa Clara County**

Annual Financial Audit Report

June 30, 2018



**CHAVAN & ASSOCIATES, LLP**  
CERTIFIED PUBLIC ACCOUNTANTS  
1475 SARATOGA AVE., SUITE 180  
SAN JOSE, CA 95129

# Local Agency Formation Commission of Santa Clara County

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FINANCIAL  
SECTION



## **INDEPENDENT AUDITOR'S REPORT**

To the Commissioners  
Local Agency Formation Commission of Santa Clara County  
San Jose, California

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Local Agency Formation Commission of Santa Clara County (LAFCO), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise LAFCO's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal controls relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the State Controller's Minimum Audit Requirements for California Special Districts. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to LAFCO's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of LAFCO's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the general fund of LAFCO, as of June 30, 2018, and the respective changes in financial position for the year then ended in accordance



with accounting principles generally accepted in the United States of America.

#### **Other Matters**

##### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of pension contributions, schedule of changes in net pension liability, schedule of OPEB contributions, and schedule of changes in net OPEB liability as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

##### *Change in Accounting Principle*

As discussed in Note 1 to the financial statements, LAFCO adopted new accounting guidance, GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB). The effects of this Statement are described in Note 1 to the basic financial statements. LAFCO currently funds this obligation on a pay-as-you go basis. LAFCO anticipates that its ongoing funding and current resources are sufficient to meet its obligations as they come due. Our opinion is not modified with respect to this matter.

#### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated September 13, 2018 on our consideration of LAFCO's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering LAFCO's internal control over financial reporting and compliance.

*C & A LLP*

September 13, 2018  
San Jose, California

## ***Management's Discussion and Analysis***

## Local Agency Formation Commission of Santa Clara County

### Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018

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#### INTRODUCTION

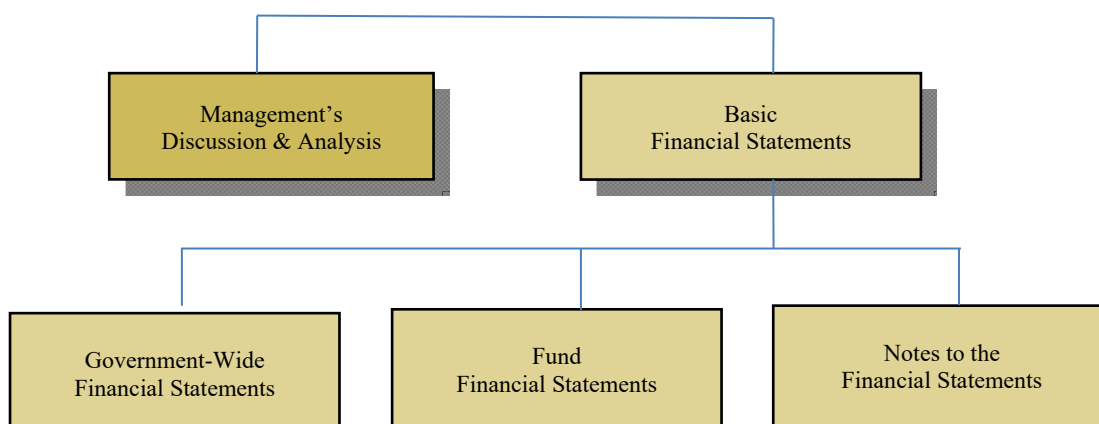
The Management's Discussion and Analysis (MD&A) is a required section of LAFCO's annual financial report, as shown in the overview below. The purpose of the MD&A is to present a discussion and analysis of LAFCO's financial performance during the fiscal year that ended on June 30, 2018. This report will (1) focus on significant financial issues, (2) provide an overview of LAFCO's financial activity, (3) identify changes in LAFCO's financial position, (4) identify any individual fund issues or concerns, and (5) provide descriptions of significant asset and debt activity.

This information, presented in conjunction with the annual Basic Financial Statements, is intended to provide a comprehensive understanding of LAFCO's operations and financial standing.

#### USING THE ANNUAL REPORT

The Statement of Net Position and Statement of Activities comprise the government-wide financial statements and provide information about the activities of the whole organization, presenting both an aggregate view of LAFCO's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The basic financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

#### Required Components of the Annual Financial Report



The view of LAFCO as a whole looks at all financial transactions and asks the question, "How did we do financially during the fiscal year 2017 - 2018?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting practices used by most private-sector companies. This basis of accounting takes into account all of the current year revenues and expenses regardless of when cash is received or paid.

These two statements report LAFCO's net position and changes in net position. This change in net position is important because it tells the reader that, for LAFCO as a whole, the financial position of LAFCO has improved or diminished. The causes of this change may be the result of many factors, some financial, and some not. Non-financial factors include changing laws in California restricting revenue growth, facility conditions and other factors.

## **Local Agency Formation Commission of Santa Clara County**

### **Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018**

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In the Statement of Net Position and the Statement of Activities, LAFCO reports governmental activities. Governmental activities are the activities where LAFCO's programs and services are reported. LAFCO does not have any business type activities.

#### **FINANCIAL HIGHLIGHTS**

Key financial highlights for the fiscal year ended June 30, 2018 were as follows:

- The fiscal year ended June 30, 2018 is the first year that LAFCO has presented separate audited financial statements. In prior years, LAFCO was reported as a special revenue fund in the County of Santa Clara's Comprehensive Annual Financial Report.
- LAFCO implemented GASB statement number 75 during the year, which requires local governments to record its unfunded actuarial accrued liability for other postemployment benefits (OPEB) as of June 30, 2018. As a result, LAFCO reported a net OPEB liability of \$282,391 at June 30, 2018 and a prior period adjustment to beginning net position of \$304,058 at July 1, 2017.
- Total net position decreased by \$375,322, from 2017 to 2018 primarily due to the implementation of GASB 75.
- Noncurrent liabilities increased by \$406,398 mainly due to the implementation of GASB 75 and an increase to net pension liabilities of \$112,552.
- Total deferred outflows of resources increased by \$84,025 mainly due to an increase in pension deferrals of \$49,598 and OPEB deferrals of \$34,427.

#### **REPORTING LAFCO'S MOST SIGNIFICANT FUNDS**

##### **Fund Financial Statements**

The analysis of LAFCO's fund financial statements begins with the balance sheet. Fund financial reports provide detailed information about LAFCO's major funds. LAFCO uses one operating fund, the General Fund, to account for a multitude of financial transactions.

##### **Governmental Funds**

The General Fund is a governmental fund type and is reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of LAFCO's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net position and the Statement of Activities) and governmental funds is reconciled in the financial statements.



# Local Agency Formation Commission of Santa Clara County

## Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018

### LAFCO AS A WHOLE

Recall that the Statement of Net Position provides the perspective of LAFCO as a whole. Table 1 provides a summary of LAFCO's net position as of June 30, 2018 as compared to June 30, 2017:

Table 1 - Summary of Statement of Net Position				
Description	2018	2017	Change	Percentage Change
<b>Assets</b>				
Current Assets	\$ 502,616	\$ 514,731	\$ (12,115)	-2.35%
<b>Deferred Outflows</b>	\$ 257,600	\$ 173,575	\$ 84,025	48.41%
<b>Liabilities</b>				
Current Liabilities	\$ 37,923	\$ 33,554	\$ 4,369	13.02%
Noncurrent Liabilities	1,314,367	907,969	406,398	44.76%
Total Liabilities	\$ 1,352,290	\$ 941,523	\$ 410,767	43.63%
<b>Deferred Inflows</b>	\$ 59,259	\$ 22,794	\$ 36,465	159.98%
<b>Net Position</b>				
Unrestricted	\$ (651,333)	\$ (276,011)	\$ (375,322)	57.62%

The decrease to net position was attributable to the implementation of GASB 75 to record LAFCO's net OPEB liability and an increase to LAFCO's net pension liability, mostly related to a decrease in the actuarial discount rate. The increases to deferred outflows and inflows can also be directly attributed to benefit plan changes.

# Local Agency Formation Commission of Santa Clara County

## Management's Discussion and Analysis

For the Fiscal Year Ended June 30, 2018

Table 2 shows the changes in net position for fiscal year 2018 as compared to 2017.

Table 2 - Summary of Changes in Net Position				
Description	2018	2017	Change	Percentage Change
<b>Revenues</b>				
Program revenues:				
Operating grants and contributions	\$ 802,944	683,987	\$ 118,957	17.39%
Charges for services	25,817	20,436	5,381	26.33%
General revenues:				
Investment income	12,620	7,930	4,690	59.14%
<b>Total Revenues</b>	<u>841,381</u>	<u>712,353</u>	<u>129,028</u>	<u>18.11%</u>
<b>Program Expenses</b>				
General government	912,645	698,655	213,990	30.63%
<b>Total Expenses</b>	<u>912,645</u>	<u>698,655</u>	<u>213,990</u>	<u>30.63%</u>
<b>Change in Net Position</b>	(71,264)	13,698	(84,962)	-620.25%
<b>Beginning Net Position</b>	(276,011)	(289,709)	13,698	-4.96%
<b>Prior Period Adjustment</b>	(304,058)	-	(304,058)	-100.00%
<b>Ending Net Position</b>	<u>\$ (651,333)</u>	<u>\$ (276,011)</u>	<u>\$ (375,322)</u>	<u>57.62%</u>

Program revenues increased due an increased share of operating costs charged back to member agencies during the year. Program expenses increased due to the implementation of GASB 75 (OPEB) and changes to assumptions, such as the discount rate, in LAFCO's pension plan which is maintained by the County of Santa Clara. See Note 4 and Note 5 for information related to LAFCO's benefit plans.

### LAFCO'S FUND BALANCE

Table 3 provides an analysis of LAFCO's fund balances and the total change in fund balances from the prior year.

Table 3 - Summary of Fund Balance				
Description	2018	2017	Change	Percentage Change
General Fund	\$ 464,693	\$ 481,177	\$ (16,484)	-3.43%

## Local Agency Formation Commission of Santa Clara County

### Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018

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#### LAFCO'S NONCURRENT LIABILITIES

Table 4 summarizes LAFCO's noncurrent liabilities as of June 30, 2018 as compared to the prior fiscal year.

Table 4 - Summary of Noncurrent Liabilities				
	2018	2017	Change	Percentage Change
Net OPEB Liability	\$ 282,391	\$ -	\$ 282,391	100.00%
Net Pension Liability	837,372	724,820	112,552	15.53%
Compensated Absences	194,604	183,149	11,455	6.25%
Total Noncurrent Liabilities	<u>\$ 1,314,367</u>	<u>\$ 907,969</u>	<u>\$ 406,398</u>	<u>44.76%</u>

#### GENERAL FUND BUDGETING HIGHLIGHTS

LAFCO's budget is prepared according to California law and in the modified accrual basis of accounting.

Changes from LAFCO's General Fund 2017/2018 original budget to the final budget are detailed in the required supplementary information section along with a comparison to actual activity for the year ended. The final budgeted revenue was \$837,894. The final budgeted expenditures and other uses of funds were \$1,042,733.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

The Commission adopted its FY 2019 Budget at the June 7, 2018 LAFCO meeting. The budget includes appropriations totaling \$1,131,997 which is a 4.4% increase from FY 2018. In addition, LAFCO maintains a contingency reserve of \$150,000. The budget assumes a roll-over of \$259,171 in fund balance from the previous fiscal year and does not anticipate a change in application fees and investment revenue (\$39,000) from the previous year.

#### CONTACTING LAFCO'S FINANCIAL MANAGEMENT

This financial report is designed to provide citizens, taxpayers, investors and creditors with a general overview of LAFCO's finances and to show LAFCO's accountability for the money it receives. If you have any questions regarding this report or need additional financial information, contact the Executive Officer, LAFCO of Santa Clara County, 777 North First Street, Suite 410, San Jose, CA 95112.

## ***Basic Financial Statements***

# Local Agency Formation Commission of Santa Clara County

## Statement of Net Position

June 30, 2018

	Governmental Activities
<b>Assets</b>	
Current assets:	
Cash and investments	\$ 499,996
Interest receivable	2,620
Total Assets	<u>\$ 502,616</u>
<b>Deferred Outflows of Resources</b>	
OPEB adjustments	\$ 34,427
Pension adjustments	223,173
Total Deferred Inflows of Resources	<u>\$ 257,600</u>
<b>Liabilities</b>	
Current liabilities:	
Accounts payable	\$ 10,583
Accrued liabilities	27,340
Total current liabilities	<u>37,923</u>
Noncurrent liabilities:	
Net OPEB liability	282,391
Net pension liability	837,372
Compensated absences	194,604
Total noncurrent liabilities	<u>1,314,367</u>
Total Liabilities	<u>\$ 1,352,290</u>
<b>Deferred Inflows of Resources</b>	
OPEB adjustments	\$ 45,868
Pension adjustments	13,391
Total Deferred Inflows of Resources	<u>\$ 59,259</u>
<b>Net Position</b>	
Unrestricted	\$ (651,333)
Total Net Position	<u>\$ (651,333)</u>

*The notes to basic financial statements are an integral part of this statement*

# Local Agency Formation Commission of Santa Clara County

## Statement of Activities For the Fiscal Year Ended June 30, 2018

		Program Revenues		Net (Expense)
		Charges	Operating	Revenue and
		for	Grants and	Changes in
	Expenses	Services	Contributions	Net Position
Governmental activities:				
General government	\$ 912,645	\$ 25,817	\$ 802,944	\$ (83,884)
Total governmental activities	\$ 912,645	\$ 25,817	\$ 802,944	(83,884)
General revenues:				
Investment income				12,620
Change in net position				(71,264)
Net position beginning				(276,011)
Prior period adjustment (GASB 75 Net OPEB Liability)				(304,058)
Net position beginning, as adjusted				(580,069)
Net position ending				\$ (651,333)

*The notes to basic financial statements are an integral part of this statement*

**Local Agency Formation Commission of Santa Clara County**

Balance Sheet  
Governmental Funds  
June 30, 2018

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	General Fund
<b>ASSETS</b>	
Cash and investments	\$ 499,996
Interest receivable	2,620
	<hr/>
Total Assets	<u>\$ 502,616</u>
<b>LIABILITIES</b>	
Accounts payable	\$ 10,583
Accrued liabilities	27,340
	<hr/>
Total Liabilities	<u>37,923</u>
<b>FUND BALANCE</b>	
Unassigned	464,693
	<hr/>
Total Fund Balance	<u>464,693</u>
Total Liabilities and Fund Balance	<u>\$ 502,616</u>

*The notes to basic financial statements are an integral part of this statement*

# Local Agency Formation Commission of Santa Clara County

## Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2018

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Total fund balance - governmental funds	\$	464,693
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Amounts reported in the Statement of Net Position are different because:

The differences between projected and actual amounts in pension and OPEB plans are not included in the plans actuarial study until the next fiscal year and are reported as deferred outflows or inflows of resources in the statement of net position as follows:

OPEB adjustments:

Difference between actual and expected experience	(34,026)
Difference between actual and expected earnings	(4,179)
Change in assumptions	(7,663)
Contribution subsequent to measurement date	34,427

Pension adjustments:

Difference between actual and expected experience	(1,104)
Difference between actual and expected earnings	26,276
Change in assumptions	109,478
Contribution subsequent to measurement date	75,132

Long-term liabilities are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-term (noncurrent) liabilities at year-end consists of:

Net OPEB liability	282,391	
Net pension liability	837,372	
Compensated absences	<u>194,604</u>	<u>(1,314,367)</u>

Total net position - governmental activities	\$	<u><u>(651,333)</u></u>
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*The notes to basic financial statements are an integral part of this statement*



**Local Agency Formation Commission of Santa Clara County**  
Statement of Revenues, Expenditures and Changes in Fund Balance  
Governmental Funds  
For the Fiscal Year Ended June 30, 2018

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	General Fund
Revenues:	
Intergovernmental	\$ 802,944
Charges for services	25,817
Investment income	<u>12,620</u>
Total revenues	<u>841,381</u>
Expenditures:	
Current:	
Employee services	628,536
Professional services	134,218
Commission fees	5,400
Facilities	41,120
Insurance	4,893
Supplies	18,954
Memberships	8,674
Travel	14,582
Miscellaneous	<u>1,488</u>
Total expenditures	<u>857,865</u>
Net change in fund balances	(16,484)
Fund balances beginning, July 1, 2017	<u>481,177</u>
Fund balances ending, June 30, 2018	<u><u>\$ 464,693</u></u>

*The notes to basic financial statements are an integral part of this statement*

# Local Agency Formation Commission of Santa Clara County

## Reconciliation of the Governmental Funds

### Statement of Revenues, Expenditures and Changes in Fund Balance to the Statement of Activities

For the Fiscal Year Ended June 30, 2018

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Total net change in fund balance - governmental funds	\$ (16,484)
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In governmental funds, actual contributions to pension and OPEB plans are reported as expenditures in the year incurred. However, in the government-wide statement of activities, only the current year pension OPEB expense as noted in the plan's valuation reports is reported as an expense, as adjusted for deferred inflows and outflows of resources.	(43,325)
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In the Statement of Activities, compensated absences are measured by the amount earned during the year. In governmental funds, however, expenditures for those items are measured by the amount of financial resources used (essentially the amounts paid). This year, vacation earned exceeded the amounts used.	(11,455)
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Change in net position of governmental activities	<u>\$ (71,264)</u>
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*The notes to basic financial statements are an integral part of this statement*

# Local Agency Formation Commission of Santa Clara County

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018

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## NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES

### A. General

The Local Agency Formation Commission of Santa Clara County (the “Commission” or “LAFCO”) was established in 1963 to administer a complex series of statutory laws and enabling acts that serve to encourage the orderly development and reorganization of Local Government Agencies, essential to the social, fiscal and economic wellbeing of the State. The Commission operates under the authority of Government Code Section 56000 and the Cortese-Knox Hertzberg Local Government Reorganization Act of 2000.

The Commission is composed of seven members who include two county supervisors, two city council representatives, two special district representatives and one member representing the public at large. Commission members serve a four-year term.

### B. Reporting Entity

LAFCO’s combined financial statements include the accounts of all its operations. LAFCO evaluated whether any other entity should be included in these financial statements. The basic, but not the only, criterion for including a governmental department, agency, institution, commission, public authority, or other governmental organization in a governmental unit’s reporting entity for general purpose financial reports is the ability of the governmental unit’s elected officials to exercise oversight responsibility over such agencies. Oversight responsibility implies that one governmental unit is dependent on another and that the dependent unit should be reported as part of the other. Oversight responsibility is derived from the governmental unit’s power and includes, but is not limited to:

- Financial interdependency
- Selection of governing authority
- Designation of management
- Ability to significantly influence operations
- Accountability for fiscal matters

Accordingly, for the year ended June 30, 2018, LAFCO does not have any component units but is a blended component unit of the County of Santa Clara.

### C. Accounting Principles

The accounting policies of LAFCO conform to generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

### D. Basis of Presentation

#### **Government-wide Financial Statements:**

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the activities of LAFCO. The Statement of Net Position reports all assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position.

## **Local Agency Formation Commission of Santa Clara County**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018

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The government-wide statements are prepared using the economic resources measurement focus. This approach differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government wide statements and the statements for the governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of LAFCO's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and are therefore clearly identifiable to a particular function. LAFCO does not allocate indirect expenses to functions in the statement of activities. Program revenues include charges paid by the recipients of goods or services offered by a program, as well as grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues of LAFCO, with certain exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of LAFCO.

### **Fund Financial Statements:**

Fund financial statements report detailed information about LAFCO. The accounting and financial treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows, current liabilities and deferred inflows are generally included on the balance sheet. The Statement of Revenues, Expenditures, and Changes in Fund Balance for these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets. LAFCO has only one operating fund.

### **E. Basis of Accounting**

#### **Government-Wide Financial Statements:**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Assessments and service charges are recognized as revenues in the year for which they are levied. Expenses are recorded when liabilities are incurred.

#### **Governmental Fund Financial Statement:**

Governmental fund financial statements (i.e., balance sheet and statement of revenues, expenditures and changes in fund balances) are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded under the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Available" means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the LAFCO, "available" means collectible within the current period or within 60 days after year-end.

## **Local Agency Formation Commission of Santa Clara County**

### **Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018**

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Non-exchange transactions, in which the LAFCO receives value without directly giving equal value in return, include assessments and interest income. Under the accrual basis, revenue from assessments is recognized in the fiscal year for which the assessments are levied. Under the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

#### **Deferred Outflows/Deferred Inflows of Resources:**

A deferred outflow of resources is defined as a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expenses/expenditure) until then. A deferred inflow of resources is defined as an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenues) until that time.

When applicable, unamortized portions of the gain and loss on refunding debt are reported as deferred inflows and deferred outflows of resources, respectively. Deferred outflows and inflows of resources are reported for the changes related to benefit plans. In addition, when an asset is recorded in governmental fund financial statements but the revenue is not available, a deferred inflow of resources is reported until such time as the revenue becomes available.

#### **Unearned Revenue:**

Unearned revenue arises when assets are received before revenue recognition criteria have been satisfied. Grants and entitlements received before eligibility requirements are met are recorded as deferred inflows from unearned revenue. In the governmental fund financial statements, receivables associated with non-exchange transactions that will not be collected within the availability period have been recorded as deferred inflows from unearned revenue.

#### **Expenses/Expenditures:**

On the accrual basis of accounting, expenses are recognized at the time a liability is incurred. On the modified accrual basis of accounting, expenditures are generally recognized in the accounting period in which the related fund liability is incurred, as under the accrual basis of accounting. However, under the modified accrual basis of accounting, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

#### **F. Fund Accounting**

The accounts of LAFCO are organized into one operating fund, the General Fund which has separate set of self-balancing accounts that comprise of LAFCO's assets, deferred outflows, liabilities, deferred inflows, fund balance, revenues, and expenditures.

## Local Agency Formation Commission of Santa Clara County

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018

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### G. Budgets and Budgetary Accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds. By state law, the Commission must adopt a final budget no later than June 15th. A public hearing must be conducted to receive comments prior to adoption. The Commissioners' satisfied these requirements.

### H. Cash and Equivalents

For purposes of the statement of net position, the Commission considers all short-term highly liquid investments, including restricted assets, amounts held with fiscal agent and amounts held in the County's investment pool, to be cash and cash equivalents. Amounts held in the County's investment pool are available on demand to the Commission.

### I. Cash and Investments

As described in Note 2, LAFCO's cash and investments are held with the Santa Clara County Treasury, as part of the cash and investment pool with other County Funds. In accordance with GASB Statement No. 31, investments are stated at fair value. However, the value of the pool shares in the County Treasurer's investment pool that may be withdrawn is determined on an amortized cost basis, which is different from the fair value of LAFCO's position in the pool. The County Treasurer's investment pool is subject to regulatory oversight by the Treasury Oversight Committee, as required by Section 27134 of the California Government Code. Statutes authorize the County to invest in the following:

1. Obligations of the County or any local agency and instrumentality in or of the State of California;
2. Obligations of the U.S. Treasury, agencies and instrumentalities;
3. Bankers' acceptances eligible for purchase by Federal Reserve System;
4. Commercial paper;
5. Repurchase agreements or reverse repurchase agreements;
6. Medium-term notes with a five-year maximum maturity of corporations operating within the United States and rated in the top three rating categories;
7. Guaranteed investment contracts

Investments are recorded at fair value in accordance with GASB Statement No. 72, Fair Value Measurement and Application. Accordingly, the change in fair value of investments is recognized as an increase or decrease to investment assets and investment income.

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction. In determining this amount, three valuation techniques are available:

- Market approach - This approach uses prices generated for identical or similar assets or liabilities. The most common example is an investment in a public security traded in an active exchange such as the NYSE.
- Cost approach - This technique determines the amount required to replace the current asset. This approach may be ideal for valuing donations of capital assets or historical treasures.

## Local Agency Formation Commission of Santa Clara County

### Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

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- Income approach - This approach converts future amounts (such as cash flows) into a current discounted amount.

Each of these valuation techniques requires inputs to calculate a fair value. Observable inputs have been maximized in fair value measures, and unobservable inputs have been minimized.

#### J. Prepaid Expenditures

LAFCO has the option of reporting expenditures in governmental funds for prepaid items either when purchased or during the benefiting period. LAFCO has chosen to report the expenditure during the benefiting period.

#### K. Capital Assets

Capital assets, which may include land, structures and improvements, machinery and equipment, and infrastructure assets, are reported in the government-wide financial statements. Capital assets are defined as assets with an initial individual cost of more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Capital outlay is recorded as expenditures of the General Fund and as assets in the government-wide financial statements to the extent the Commission's capitalization threshold is met. Amortization of assets acquired under capital lease is included in depreciation and amortization. Currently, LAFCO has no items meeting the capital asset criteria.

#### L. Compensated Absences

Accumulated unpaid vacation and sick leave are recorded as a liability when future payments for such compensated absences have been earned by employees based on pay and salary rates in effect at year end. This liability is recorded in the government-wide statement of net position to reflect LAFCO's obligation to fund such costs from future operations. LAFCO includes its share of Social Security and Medicare payments made on behalf of the employees in its accrual for compensated absences. Unused vacation and sick leave are paid out upon separation from LAFCO based on the terms stated in the Memorandum of Understanding between the employees' bargaining units and LAFCO. LAFCO does not accrue for compensated absences in its governmental fund statements and recognizes liabilities for compensated absences only if they are due and payable in an event such as termination.

#### M. Long-Term Debt/Noncurrent Liabilities

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. LAFCO did not have any long-term debt outstanding as of June 30, 2018 but did have noncurrent obligations from benefit plans and compensated absences.

#### N. Accounting Estimates

The presentation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect

## Local Agency Formation Commission of Santa Clara County

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018

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the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### O. Fund Balance Classifications

In accordance with Government Accounting Standards Board 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, LAFCO classifies governmental fund balances as follows:

*Nonspendable* fund balance includes amounts that cannot be spent either because they are not in spendable form or because of legal or contractual constraints.

*Restricted* fund balance includes amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.

*Committed* fund balances includes amounts constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority and does not lapse at year-end. Committed fund balances are imposed by LAFCO's commission.

*Assigned* fund balance includes amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund balance may be assigned by the General Manager.

*Unassigned* fund balance includes positive amounts within the general fund which have not been classified within the above mentioned categories and negative fund balances in other governmental funds.

LAFCO uses restricted/committed amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, LAFCO would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

### P. Net Position

Net position represents the difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. In addition, deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt also are included in the net investment in capital assets component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by LAFCO or through external restrictions imposed by creditors, grantors, laws or regulations of other governments. LAFCO applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

Unrestricted net position reflects amounts that are not subject to any donor-imposed restrictions. This class also includes restricted contributions whose donor-imposed restrictions were met during the fiscal year. A deficit unrestricted net position may result when significant cash balances restricted for



## Local Agency Formation Commission of Santa Clara County

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018

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capital projects exist. Once the projects are completed, the restriction on these assets are released and converted to capital assets.

### Q. Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Agency's California Public Employees' Retirement System (CalPERS) plan (the Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Plan member contributions are recognized in the period in which the contributions are due. Investments are reported at fair value.

GASB Statement No. 68, *Accounting and Financial Reporting for Pensions - an amendment of GASB Statement No. 27* (GASB Statement No. 68) requires that the reported results pertain to liability and asset information within certain defined timeframes. Liabilities are based on the results of actuarial calculations performed as of June 30, 2016. For this report, the following timeframes are used for LAFCO's pension plans:

Valuation Date (VD).....	June 30, 2016
Measurement Date (MD).....	June 30, 2017
Measurement Period (MP).....	June 30, 2016 to June 30, 2017

### R. Other Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense information about the fiduciary net position of the LAFCO's Retiree Benefits Plan (the OPEB Plan) and additions to/deductions from the OPEB Plan's fiduciary net position have been determined on the same basis as they are reported by the OPEB Plan. For this purpose, the OPEB Plan recognizes benefit payments when due and payable in accordance with the benefit terms.

### S. Implemented New Accounting Pronouncements (Change in Accounting Principles)

**GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions** - The provisions in Statement 75 are effective for the fiscal year ended June 30, 2018. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. This Statement replaces the requirements of Statements No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, as amended, and No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*, for OPEB. Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, establishes new accounting and financial reporting requirements for OPEB plans.

The scope of this Statement addresses accounting and financial reporting for OPEB that is provided to the employees of state and local governmental employers. This Statement establishes standards for

## Local Agency Formation Commission of Santa Clara County

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018

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recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. For defined benefit OPEB, this Statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. Note disclosure and required supplementary information requirements about defined benefit OPEB also are addressed.

In addition, this Statement details the recognition and disclosure requirements for employers with payables to defined benefit OPEB plans that are administered through trusts that meet the specified criteria and for employers whose employees are provided with defined contribution OPEB. This Statement also addresses certain circumstances in which a nonemployer entity provides financial support for OPEB of employees of another entity.

In this Statement, distinctions are made regarding the particular requirements depending upon whether the OPEB plans through which the benefits are provided are administered through trusts that meet the following criteria:

- Contributions from employers and nonemployer contributing entities to the OPEB plan and earnings on those contributions are irrevocable.
- OPEB plan assets are dedicated to providing OPEB to plan members in accordance with the benefit terms.
- OPEB plan assets are legally protected from the creditors of employers, nonemployer contributing entities, the OPEB plan administrator, and the plan members.

As of June 30, 2018, according to GASB 75, LAFCO's net OPEB liability must be recognized. Therefore, the previous net OPEB liability as of June 30, 2017 in the amount of \$304,058 has been shown as a restatement of net position on the Statement of Activities as a separate line item.

### T. Upcoming Accounting and Reporting Changes

**GASB Statement No. 83, *Certain Asset Retirement Obligations*.** - This Statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement. The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2018. Earlier application is encouraged. LAFCO doesn't believe this statement will have a significant impact on LAFCO's financial statements.

**GASB Statement No. 84, *Fiduciary Activities*.** - The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported.

This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. The requirements of this Statement are effective for financial statements for periods beginning after December 15, 2018. Earlier application is

## Local Agency Formation Commission of Santa Clara County

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018

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encouraged. LAFCO doesn't believe this statement will have a significant impact on LAFCO's financial statements.

**GASB Statement No. 86, *Certain Debt Extinguishment Issues*.** - The primary objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources—resources other than the proceeds of refunding debt—are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2017. Earlier application is encouraged. LAFCO doesn't believe this statement will have a significant impact on LAFCO's financial statements.

**GASB issued Statement No. 87, *Leases*.** - The objective of this statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this statement are effective for LAFCO's fiscal year ending June 30, 2021. LAFCO doesn't believe this statement will have a significant impact on LAFCO's financial statements.

### NOTE 2 - CASH AND INVESTMENTS

#### Summary of Cash and Investments

LAFCO maintained cash with the Santa Clara County Treasurer's commingled pool totaling \$499,996 as of June 30, 2018.

#### Fair Value Measurements

GASB 72 established a hierarchy of inputs to the valuation techniques above. This hierarchy has three levels:

- Level 1 inputs are quoted prices in active markets for identical assets or liabilities.
- Level 2 inputs are quoted market prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other than quoted prices that are not observable
- Level 3 inputs are unobservable inputs, such as a property valuation or an appraisal.

See the County of Santa Clara's Comprehensive Annual Financial report at [https://www.sccgov.org/sites/fin/ControllerTreasurer%20Department/CAFR%20Report/Pages/Comprehensive-Annual-Financial-Report-\(CAFR\).aspx](https://www.sccgov.org/sites/fin/ControllerTreasurer%20Department/CAFR%20Report/Pages/Comprehensive-Annual-Financial-Report-(CAFR).aspx) for information regarding the County's commingled pool's recurring fair value measurements as of June 30, 2018.

## **Local Agency Formation Commission of Santa Clara County**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018

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### **Cash in Santa Clara County Treasury**

The fair value of LAFCO's investment in the county pool is reported at amounts based on LAFCO's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of the portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis. Santa Clara County investment pool funds were available for withdrawal on demand and had an average weighted maturity of 479 days.

All cash and investments are stated at fair value. Pooled investment earnings are allocated monthly based on the average cash and investment balances of the various funds of the County.

### **Risk Disclosures**

Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are described below:

#### **a) Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to the changes in market interest rates. LAFCO manages its exposure to interest rate risk by investing in the Santa Clara County investment pool, which had a fair value of approximately \$7.5 billion as of June 30, 2018.

#### **b) Credit Risk**

Credit risk is the risk of loss due to the failure of the security issuer. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The investment with the County's investment pool is governed by the County's general investment policy. The County's investments included U.S. government securities, medium-term corporate notes, commercial paper, certificates of deposit or obligations explicitly guaranteed by the U.S. government that are not considered to have credit risk exposure. The County's two other investment types, LAIF and money market mutual funds, are not rated. The money pooled with the County of Santa Clara Investment Pool is not subject to a credit rating.

#### **c) Custodial Credit Risk**

Custodial credit risk is the risk that in the event of a bank failure, LAFCO's deposits may not be returned to it. LAFCO does not have a policy for custodial credit risk for deposits. However, the California Government code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110 percent of the total amount deposited by the public agencies. California law also allows financial institutions to secure public deposits by pledging first trust deed mortgage notes having a value of 150 percent of the secured public deposits and letters of credit issued by the Federal Home Loan Bank of San Francisco having a value of 105 percent of the secured deposits.

## Local Agency Formation Commission of Santa Clara County

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018

With respect to investments, custodial credit risk generally applies only to direct investments in marketable securities. Custodial credit risk does not apply to a local government's indirect investment in securities through the use of mutual funds or government investment pools (such as the money invested by LAFCO in the County of Santa Clara Investment Pool).

### d) Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of an investor's holdings in a single issuer. LAFCO's investment in the County's commingled pool is diversified by the County Treasurer by limiting the percentage of the portfolio that can be invested in any one issuer's name. Investments in U.S. Treasuries, U.S. Agency securities explicitly backed by the U.S., and mutual and pooled funds are not subject to this limitation.

More than 5% of the County's commingled pooled investments are invested with the Federal National Mortgage Association, Federal Home Loan Bank, Federal Home Loan Mortgage Corporation, and Federal Farm Credit Bank.

### NOTE 3 - NONCURRENT LIABILITIES

The following summarized LAFCO's noncurrent liabilities as of June 30, 2018:

Description	Balance July 01, 2017	Adjustments & Additions	Deletions	Balance June 30, 2018
Net Pension Liability	574,038	276,725	13,391	837,372
Net OPEB Liability	-	338,485	56,094	282,391
Compensated Absences	183,149	11,455	-	194,604
Total Noncurrent Liabilities	\$ 757,187	\$ 626,665	\$ 69,485	\$ 1,314,367

### NOTE 4 - DEFINED BENEFIT PENSION PLAN

#### Plan Description

All qualified permanent and probationary employees are eligible to participate in LAFCO's Miscellaneous Employee Pension Plan (the Plan), an agent multiple employer defined benefit pension plan administered by the California Public Employees' Retirement System (CalPERS). Benefit provisions under the Plan are established by State statute and Authority resolution. CalPERS issues publicly available reports that include a full description of the pension plan regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website at [www.calpers.ca.gov](http://www.calpers.ca.gov).

#### Benefits Provided

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are equal to the product of a benefit multiplier, the employee's retirement age and final compensation. The cost of living adjustments for the CalPERS plans are applied as specified by the Public Employees' Retirement Law. The California Public Employees' Pension Reform Act (PEPRA), which took effect in January 2013, changes the way CalPERS retirement and health benefits are applied, and places compensation limits on members. As such members who established CalPERS membership on or after January 1, 2013 are

## Local Agency Formation Commission of Santa Clara County

### Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

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known as “PEPRA” members.

The Plans’ provisions and benefits in effect at June 30, 2018, are summarized as follows:

	<b>Miscellaneous</b>	
	Prior to 1/1/2013	On or after 1/1/2013
Benefit formula	2% @ 55 2.5% @ 55	2% @ 62
Benefit vesting schedule	5 Years	5 Years
Benefit payments	Monthly for Life	Monthly for Life
Retirement age	55-60	62
Monthly benefits as a % of eligible compensation	2.0% to 2.5%	2.00%
Required employee contribution rates	8.000%	6.500%
Required employer contribution rates	18.978%	18.978%

### Employees Covered

At June 30, 2018, there were four active employees covered by the plan.

### Contributions

Section 20814(c) of the California Public Employees’ Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Public Employees Retirement Fund (PERF) is determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

For the year ended June 30, 2018, the contributions recognized as part of pension expense for the Plan were as follows:

	<b>Miscellaneous</b>
Contributions - employer	\$ 72,514
Contributions - employee	29,734
Total	<u>\$ 102,248</u>

### Pension Liabilities

As of June 30, 2018, LAFCO reported a net pension liability of \$837,372.

LAFCO’s net pension liability for the Plan is measured at a .027% proportionate share of the County of Santa Clara’s miscellaneous pension plan’s net pension liability, based on contributions made during the fiscal year. The net pension liability of the Plan is measured as of June 30, 2017, and the total pension liability for the Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2016 rolled forward to June 30, 2017 using standard update procedures. LAFCO’s proportion of the net pension liability was based on a projection of LAFCO’s long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. LAFCO’s net pension liability for its agent multiple employer plan is measured as the total pension

# Local Agency Formation Commission of Santa Clara County

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018

liability less the fiduciary net position for each plan. The change in the net pension liability for the plan is as follows:

	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net pension liability</b>
Balance at June 30, 2017 (6/30/2016 MD)	\$ 2,520,658	\$ 1,795,838	\$ 724,820
Service cost	66,427	-	66,427
Interest	189,609	-	189,609
Changes of assumptions	158,690	-	158,690
Differences between expected and actual experience	(2,638)	-	(2,638)
Benefit payments	(116,090)	-	(116,090)
Change in proportionate share	-	-	-
Employer contributions	-	72,514	(72,514)
Employee contributions	-	29,734	(29,734)
Net investment income	-	199,967	(199,967)
Benefit payments	-	(116,090)	116,090
Net plan to resource movement	-	(28)	28
Administrative expense	-	(2,651)	2,651
Other	-	-	-
Net change	295,998	183,446	112,552
Balance at June 30, 2018 (6/30/2017 MD)	\$ 2,816,656	\$ 1,979,284	\$ 837,372

## Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

For the year ended June 30, 2018, LAFCO recognized pension expense of \$110,336.

At June 30, 2018, LAFCO reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Changes of Assumptions	\$ 119,985	\$ 10,507
Differences between Expected and Actual Experience	1,780	2,884
Differences between Projected and Actual Investment Earnings	26,276	-
Pension Contributions Made Subsequent to Measurement Date	75,132	-
	<u>\$ 223,173</u>	<u>\$ 13,391</u>

LAFCO reported \$75,132 as deferred outflows of resources related to contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability in the year ending June 30, 2019.

## Local Agency Formation Commission of Santa Clara County

### Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

<u>Fiscal Year Ending June 30,</u>	<u>Miscellaneous</u>
2019	\$ 27,236
2020	69,036
2021	49,061
2022	(10,683)
2023	-
Thereafter	-
	<u>\$ 134,650</u>

### Actuarial Assumptions

The total pension liabilities in the June 30, 2016 actuarial valuations were determined using the following actuarial assumptions:

Valuation Date	June 30, 2016
Measurement Date	June 30, 2017
Actuarial Cost Method	Entry-Age Normal Cost Method
Actuarial Assumptions:	
Discount Rate	7.15%
Inflation	2.75%
Payroll Growth	3.00%
Projected Salary Increase	(1)
Investment Rate of Return	7.5% (2)
Mortality	(3)

(1) Varies by entry age and service

(2) Net of pension plan investment expenses, including inflation

(3) Derived using CalPERS' membership data for all funds

### Discount Rate

The discount rate used to measure the total pension liability was 7.15 percent for each Plan. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 7.15 percent discount rate is adequate and the use of the municipal bond rate calculation is not necessary. The long term expected discount rate of 7.15 percent will be applied to all plans in the Public Employees Retirement Fund (PERF). The cash flows used in the testing were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. The stress test results are presented in a detailed report called "GASB Crossover Testing Report" that can be obtained at CalPERS' website under the GASB 68 section.

CalPERS is scheduled to review all actuarial assumptions as part of its regular Asset Liability Management (ALM) review cycle that is scheduled to be completed in February 2018. Any changes to the discount rate will require Board action and proper stakeholder outreach. For these reasons, CalPERS expects to continue using a discount rate net of administrative expenses for GASB 67 and 68 calculations through at least the 2017-18 fiscal year. CalPERS will continue to check the materiality of the difference



## Local Agency Formation Commission of Santa Clara County

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018

in calculation until such time as we have changed our methodology.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation.

Asset Class	New	Real Return Years 1 - 10 (a)	Real Return Years 11+ (b)
	Strategic Allocation		
Global Equity	47.00%	4.90%	5.38%
Fixed Income	19.00%	0.80%	2.27%
Inflation Sensitive	6.00%	0.60%	1.39%
Private Equity	12.00%	6.60%	6.63%
Real Estate	11.00%	2.80%	5.21%
Infrastructure and Forestland	3.00%	3.90%	5.36%
Liquidity	2.00%	-0.40%	-0.90%
Total	100.00%		

(a) An expected inflation of 2.5% used for this period.

(b) An expected inflation of 3.0% used for this period.

### Sensitivity of the Net Pension Liability to Changes in the Discount

The following presents LAFCO's net pension liability, calculated using the discount rate, as well as what LAFCO's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	Miscellaneous
1% Decrease	6.15%
Net Pension Liability	\$ 1,223,609
1% Decrease	7.15%
Net Pension Liability	\$ 837,372
1% Increase	8.15%
Net Pension Liability	\$ 518,297

## Local Agency Formation Commission of Santa Clara County

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018

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### Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

### NOTE 5 - OTHER POSTEMPLOYMENT BENEFITS (OPEB)

#### Plan Description

LAFCO participates in a Santa Clara County (the County) maintained cost-sharing multiple-employer defined benefit postemployment healthcare plan (the OPEB plan). The County's OPEB Plan provides healthcare benefits to eligible County, or LAFCO, employees and their dependents.

The County participates in the California Employers' Retiree Benefit Trust Fund Program (CERBT), an agent multiple-employer postemployment health plan, to fund other postemployment benefits through CalPERS. The CERBT plan's audited financial statements are available at <https://www.calpers.ca.gov/docs/forms-publications/gasb-75-schedule-changes-fiduciary-net-position-2017.pdf>.

#### Benefits Provided

All County employees hired prior to August 12, 1996, with at least five years of service after attaining age 50 are covered under the OPEB Plan upon retirement. For employees hired after August 12, 1996 and on or before June 18, 2006, the eligibility requirements were increased to a minimum of eight years of service after attaining age 50. For employees hired after June 19, 2006 and mostly on or before September 30, 2013, the eligibility requirements were increased to a minimum of ten years of service after attaining age 50, age 52 for Miscellaneous employees hired on or after January 1, 2013. For a majority of the employees hired beginning in August 2013 (mostly on and after September 30, 2013), the eligibility requirements were increased to a minimum of fifteen years of service and attaining age 50 for Safety employees and 52 for Miscellaneous employees. For all of the above, employees must retire from CalPERS directly from the County. The County does not cover premium cost associated with dependents.

#### Employees Covered by Benefit Terms

At June 30, 2017 (the valuation date), the benefit terms covered the following employees:

Active employees	4
Inactive employees	-
<b>Total employees</b>	<u><u>4</u></u>

#### Contributions

LAFCO makes contributions based on an actuarially determined rate and are approved by the authority of LAFCO's Commission through the annual budget adoption. Total contributions during the year were \$34,427. Total contributions included in the measurement period were \$38,559. The actuarially determined contribution for the measurement period was \$34,079. LAFCO's contributions were 11.03% of payroll during the measurement period June 30, 2017 (reporting period June 30, 2018).

## Local Agency Formation Commission of Santa Clara County

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018

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### Actuarial Assumptions

The following summarized the actuarial assumptions for the OPEB plan included in this fiscal year:

<b>Valuation Date:</b>	June 30, 2017
<b>Measurement Date:</b>	June 30, 2017
<b>Actuarial Cost Method:</b>	Entry-Age Actuarial Cost Method
<b>Amortization Method:</b>	30-Year Closed Amortization, Level Percent of Payroll
<b>Amortization Period:</b>	30 years
<b>Asset Valuation Method:</b>	Market Value
<b>Actuarial Assumptions:</b>	
<b>Discount Rate</b>	7.00%
<b>Inflation</b>	2.75%
<b>Wage Inflation</b>	3.00%
<b>Salary Increases</b>	Miscellaneous: 10.90% to 3.30%, varying by service, including wage inflation
<b>Investment Rate of Return</b>	7.0%, Net of investment expenses
<b>Medical Cost Trend Rates:</b>	
<b>Non-Medicare medical plan</b>	7.00% graded down to an ultimate of 4.50% over 10 years
<b>Medicare medical plan</b>	6.50% graded down to an ultimate of 4.50% over 8 years
<b>Medicare Part B</b>	4.50%

### Discount Rate

The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the actuarially determined contribution rates. For this purpose, only employee and employer contributions that are intended to fund benefits for current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs for future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the Plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the Total OPEB Liability (TOL) as of June 30, 2017, the measurement date, for the fiscal year ended June 30, 2018.

# Local Agency Formation Commission of Santa Clara County

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018

## Long-Term Expected Rate of Return

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Percentage of Portfolio	Long-Term Expected Rate of Return
International Equity	57.00%	6.960%
Fixed Income	27.00%	1.360%
Real Estate	8.00%	4.460%
Treasury Inflation Protected Securities	5.00%	3.860%
All Commodities	3.00%	3.860%
<b>Total</b>	<b>100.00%</b>	

## Net OPEB Liability

LAFCO's net OPEB liability was measured as of June 30, 2017 (measurement date), and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2017 (valuation date) for the fiscal year ended June 30, 2018 (reporting date). The following summarizes the changes in the net OPEB liability during the year ended June 30, 2018, for the measurement date of June 30, 2017:

Fiscal Year Ended June 30, 2018 (Measurement Date June 30, 2017)	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability
<b>Balance at June 30, 2017</b>	\$ 488,207	\$ 155,257	\$ 332,949
Service cost	14,472	-	14,472
Interest in Total OPEB Liability	34,597	-	34,597
Employer contributions	-	28,891	(28,891)
Employer implicit subsidy	-	-	-
Employee contributions	-	1,325	(1,325)
Balance of diff between actual and exp experience	(40,235)	-	(40,235)
Balance of diff between actual and exp earnings	-	-	-
Balance of changes in assumptions	(9,061)	-	(9,061)
Actual investment income	-	16,679	(16,679)
Administrative expenses	-	(563)	563
Benefit payments	(16,867)	(16,867)	-
Other	-	3,999	(3,999)
<b>Net changes</b>	<b>(17,095)</b>	<b>33,464</b>	<b>(50,559)</b>
<b>Balance at June 30, 2018</b>	<b>\$ 471,112</b>	<b>\$ 188,721</b>	<b>\$ 282,391</b>
Covered Payroll at Measurement Date	\$ 349,612		
Total OPEB Liability as a % of covered payroll	134.75%		
Plan Fid. Net Position as a % of Total OPEB Liability	40.06%		
Service cost as a % of covered payroll	4.14%		
Net OPEB Liability as a % of covered payroll	80.77%		

## Local Agency Formation Commission of Santa Clara County

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018

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### Deferred Inflows and Outflows of Resources

At June 30, 2018, LAFCO reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between actual and expected experience	\$ -	\$ (34,026)
Difference between actual and expected earnings	-	(4,179)
Change in assumptions	-	(7,663)
OPEB contribution subsequent to measurement date	34,427	-
<b>Totals</b>	<b>\$ 34,427</b>	<b>\$ (45,868)</b>

Of the total amount reported as deferred outflows of resources related to OPEB, \$34,427 resulting from LAFCO contributions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the net OPEB liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<b>Year Ended June 30,</b>	
2019	\$ (8,652)
2020	(8,652)
2021	(8,652)
2022	(8,652)
2023	(7,607)
Thereafter	(3,652)
<b>Total</b>	<b>\$ (45,868)</b>

### OPEB Expense

The following summarizes the OPEB expense by source during the year ended June 30, 2018, for the measurement date of June 30, 2017:

Service cost	\$ 14,472
Interest in TOL	34,597
Expected investment income	(11,455)
Other	(3,999)
Employee contributions	(1,325)
Difference between actual and expected experience	(6,209)
Difference between actual and expected earnings	(1,045)
Change in assumptions	(1,398)
Administrative expenses	563
<b>OPEB Expense</b>	<b>\$ 24,201</b>

## Local Agency Formation Commission of Santa Clara County

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018

The following summarizes changes in the net OPEB liability as reconciled to OPEB expense during the year ended June 30, 2018, for the measurement date of June 30, 2017:

Net OPEB liability ending	\$ 282,391
Net OPEB liability beginning	<u>(332,949)</u>
Change in net OPEB liability	(50,559)
Changes in deferred outflows	-
Changes in deferred inflows	45,868
Employer contributions	<u>28,891</u>
<b>OPEB Expense</b>	<b><u>\$ 24,201</u></b>

### Sensitivity to Changes in the Discount Rate

The net OPEB liability of LAFCO, as well as what LAFCO's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher, is as follows:

	Discount Rate		
	6.0%	7.0%	8.0%
	(1% Decrease )	(Current Rate)	(1% Increase )
Net OPEB Liability	\$ 350,706	\$ 282,391	\$ 226,543

### Sensitivity to Changes in the Healthcare Cost Trend Rates

The net OPEB liability of LAFCO, as well as what LAFCO's net OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than current healthcare cost trend rates, is as follows

	Trend Rate		
	3.0%	4%	5.0%
	(1% Decrease )	(Current Rate)	(1% Increase )
Net OPEB Liability	\$ 214,890	\$ 282,391	\$ 371,843

## Local Agency Formation Commission of Santa Clara County

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018

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### NOTE 6 - RISK MANAGEMENT

LAFCO is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. LAFCO is a member of the Special District Risk Management Authority (SDRMA). During the fiscal year ended June 30, 2018, LAFCO had the following coverages subject to the terms, conditions and exclusions as provided in the Memorandum of Coverage from SDRMA.:

	Limits
Property	
Property	\$ 1,000,000,000
Boiler and Machinery	\$ 100,000,000
Pollution	\$ 2,000,000
Cyber	Limits on File
General Liability	
Bodily Injury	\$ 2,500,000
Property Damage	\$ 2,500,000
Public Officials Personal	\$ 500,000
Employment Benefits	\$ 2,500,000
Employee/Public Officials E&O	\$ 2,500,000
Employment Practices Liability	\$ 2,500,000
Employee/Public Officials Dishonesty	\$ 1,000,000
Auto Liability	
Auto Bodily Injury	\$ 2,500,000
Auto Property Damage	\$ 2,500,000
Uninsured Motorist	Limits on File
Workers' Compensation	
Employers Liability	\$ 5,000,000
Workers' Compensation	Statutory

Workers' compensation coverage as noted above is for Commissioners while employees are covered by Santa Clara County. There have not been any claims in any of the last three fiscal years and there were no reductions in LAFCO's insurance coverage during the current year. Liabilities are recorded when it is probable that a loss has been incurred and the amount of the loss can be reasonably estimated net of the respective insurance coverage.

### NOTE 7 - COMMITMENTS AND CONTINGENCIES

#### Litigation

LAFCO may be exposed to various claims and litigation during the normal course of business. However, management believes there were no matters that would have a material adverse effect on LAFCO's financial position or results of operations as of June 30, 2018.

#### Operating Leases

LAFCO is under a current lease for building space at 777 North First Street, San Jose, California. The lease has a sixty-two-month term that expires on March 31, 2022. The base rent ranges from \$3,404 to \$3,982 which includes a 4% increase on the first of April every year.

## Local Agency Formation Commission of Santa Clara County

### Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

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As of June 30, 2018, the future minimum lease payments were as follows:

<b>Fiscal Year Ended June 30,</b>	<b>Amount</b>
2019	\$ 42,906
2020	44,625
2021	46,407
2022	35,838
Total	<u>\$ 169,776</u>

Total rent expense for the year ended June 30, 2018 was \$41,120

#### **NOTE 8 - SUBSEQUENT EVENTS**

Management has reviewed subsequent events and transactions that occurred after the date of the financial statements through the date the financial statements were issued. The financial statements include all events or transactions, including estimates, required to be recognized in accordance with generally accepted accounting principles. Management is not aware of any subsequent events that would require recognition or disclosure in the accompanying financial statements.



REQUIRED  
SUPPLEMENTARY  
INFORMATION

# Local Agency Formation Commission of Santa Clara County

## Schedule of Revenues, Expenditures and Changes in Fund Balance

### Budget to Actual (GAAP)

#### General Fund

For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts		Actual (GAAP Basis)	Variance with Final Budget Positive - (Negative)
	Original	Final		
Revenues:				
Intergovernmental	\$ 798,894	\$ 798,894	\$ 802,944	\$ 4,050
Charges for services	35,000	35,000	25,817	(9,183)
Investment income	4,000	4,000	12,620	8,620
Total revenues	837,894	837,894	841,381	3,487
Expenditures:				
Current:				
Employee services	685,072	685,072	628,536	56,536
Professional services	250,237	250,237	134,218	116,019
Commission fees	10,000	10,000	5,400	4,600
Facilities	42,764	42,764	41,120	1,644
Insurance	5,000	5,000	4,893	107
Supplies	19,736	19,736	18,954	782
Memberships	8,674	8,674	8,674	-
Travel	18,750	18,750	14,582	4,168
Miscellaneous	2,500	2,500	1,488	1,012
Total expenditures	1,042,733	1,042,733	857,865	184,868
Net change in fund balance	(204,839)	(204,839)	(16,484)	188,355
Fund balance beginning	481,177	481,177	481,177	-
Fund balance ending	\$ 276,338	\$ 276,338	\$ 464,693	\$ 188,355

LAFCO employs budget control by object codes and by individual appropriation accounts. Budgets are prepared on the modified accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board. Expenditures cannot legally exceed appropriations by major object code. The originally adopted and final revised budgets for the General Fund are presented as Required Supplementary Information. The basis of budgeting is the same as GAAP.

# Local Agency Formation Commission of Santa Clara County

## Schedule of Contributions for Pension Plans

For the Fiscal Year Ended June 30, 2018

Plan Measurement Date	2017	2016	2015	2014
Fiscal Year Ended	2018	2017	2016	2015
Actuarially Determined Contributions (ADC)	\$ 72,514	\$ 64,817	\$ 56,192	\$ 50,865
Contributions in Relation to ADC	72,514	64,817	56,192	50,865
<b>Contribution Deficiency (Excess)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Covered Employee Payroll</b>	<b>\$ 381,587</b>	<b>\$ 356,470</b>	<b>\$ 335,288</b>	<b>\$ 322,075</b>
<b>Contributions as a Percentage of Covered Payroll</b>	<b>19.00%</b>	<b>18.18%</b>	<b>16.76%</b>	<b>15.79%</b>

### Notes to Schedule:

Valuation Date: June 30, 2016

Assumptions Used: Entry Age Normal

Inflation Assumed at 2.75%.

Investment Rate of Returns set at 7.5%.

The probabilities of mortality are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011. Pre-retirement and Post-retirement mortality rates include 20 years of projected mortality improvement using Scale BB published by the Society of Actuaries.

Asset valuation method is Market Value of Assets.

Payroll growth 3.00%.

The probabilities of Retirement are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011.

\*\* Fiscal year 2015 was the first year of implementation, therefore only four years are shown.

# Local Agency Formation Commission of Santa Clara County

## Schedule of Changes in Net Pension Liability

For the Fiscal Year Ended June 30, 2018

Measurement Period	2017	2016	2015	2014
Fiscal Year	2018	2017	2016	2015
<b>Total pension liability</b>				
Service cost	\$ 66,427	\$ 56,283	\$ 54,109	\$ 54,769
Interest	189,609	180,987	171,403	162,515
Changes of assumptions	158,690	-	(42,028)	-
Differences between expected and actual experience	(2,638)	3,559	(3,558)	-
Benefit payments	(116,090)	(108,619)	(101,138)	(94,224)
Change in proportionate share	-	-	-	-
Net change in Total Pension Liability	295,998	132,210	78,787	123,060
Total pension liability - beginning	2,520,658	2,388,448	2,309,660	2,186,600
Total pension liability - ending	<u>\$ 2,816,656</u>	<u>\$ 2,520,658</u>	<u>\$ 2,388,448</u>	<u>\$ 2,309,660</u>
<b>Plan fiduciary net position</b>				
Employer contributions	\$ 72,514	\$ 64,817	\$ 56,192	\$ 50,865
Employee contributions	29,734	28,002	26,336	27,292
Net investment income	199,967	9,509	39,872	266,077
Benefit payments	(116,090)	(108,619)	(101,138)	(94,224)
Net plan to resource movement	(28)	47	(156)	-
Administrative expense	(2,651)	(1,099)	(2,032)	-
Other	-	-	-	-
Net change in plan fiduciary net position	183,446	(7,342)	19,074	250,011
Plan fiduciary net position - beginning	1,795,838	1,803,180	1,784,106	1,534,095
Plan fiduciary net position - ending	<u>\$ 1,979,284</u>	<u>1,795,838</u>	<u>1,803,180</u>	<u>1,784,106</u>
Net pension liability	\$ 837,372	724,820	585,268	525,555
Plan fiduciary net position as a percentage of the total pension liability	70.27%	71.24%	75.50%	77.25%
Covered payroll	381,587	356,470	335,288	322,075
Net pension liability as a percentage of covered payroll	219.44%	203.33%	174.56%	163.18%
Total pension Liability as a percentage of covered payroll	738.14%	707.12%	712.36%	717.12%

\*\* Fiscal year 2015 was the first year of implementation, therefore only four years are shown.

# Local Agency Formation Commission of Santa Clara County

## Schedule of Contributions for OPEB Plans

For the Fiscal Year Ended June 30, 2018

Measurement Period	2017
Fiscal Year	2018
Actuarially determined contribution (ADC)	\$ 34,079
Less: actual contribution in relation to ADC	(38,559)
Contribution deficiency (excess)	<u>\$ (4,480)</u>
Covered payroll for the fiscal year 2017/18	\$ 349,612
Contributions as a percentage of covered payroll	11.03%

### Notes to Schedule:

#### Assumptions and Methods

Valuation Date:	June 30, 2017
Measurement Date:	June 30, 2017
Actuarial Cost Method:	Entry-Age Actuarial Cost Method
Amortization Method:	30-Year Closed Amortization, Level Percent of Payroll
Amortization Period:	30 years
Asset Valuation Method:	Market Value
Actuarial Assumptions:	
Discount Rate	7.00%
Inflation	2.75%
Wage Inflation	3.00%
Salary Increases	Miscellaneous: 10.90% to 3.30%, varying by service, including wage inflation
Investment Rate of Return	7.0%, Net of investment expenses
Medical Cost Trend Rates:	
Non-Medicare medical plan	7.00% graded down to an ultimate of 4.50% over 10 years
Medicare medical plan	6.50% graded down to an ultimate of 4.50% over 8 years
Medicare Part B	4.50%

GASB 75 requires a schedule of contributions for the last ten fiscal years, or for as many years as are available if less than ten years are available. GASB 75 was adopted as of June 30, 2018.

# Local Agency Formation Commission of Santa Clara County

## Schedule of Changes in Net OPEB Liability

For the Fiscal Year Ended June 30, 2018

Measurement Period	2017
Fiscal Year	2018
<b>Total OPEB liability</b>	
Service cost	\$ 14,472
Interest	34,597
Changes of benefit terms	-
Differences between expected and actual experience	(40,235)
Changes of assumptions	(9,061)
Benefit payments	(16,867)
Net change in Total OPEB Liability	(17,095)
Total OPEB Liability - beginning	488,207
Total OPEB Liability - ending	<u>\$ 471,112</u>
 <b>Plan fiduciary net position</b>	
Employer contributions	\$ 28,891
Employer implicit subsidy	-
Employee contributions	1,325
Net investment income	16,679
Difference between estimated and actual earnings	-
Benefit payments	(16,867)
Other	3,999
Administrative expense	(563)
Net change in plan fiduciary net position	33,464
Plan fiduciary net position - beginning	155,257
Plan fiduciary net position - ending	<u>\$ 188,721</u>
 Net OPEB liability	 \$ 282,391
 Plan fiduciary net position as a percentage of the total OPEB liability	  40.06%
 Covered employee payroll	 \$ 349,612
 Net OPEB Liability as a percentage of covered payroll	 80.77%
 Total OPEB Liability as a percentage of covered payroll	 134.75%

GASB 75 requires a schedule of contributions for the last ten fiscal years, or for as many years as are available if less than ten years are available. GASB 75 was adopted as of June 30, 2018.

OTHER INDEPENDENT  
AUDITOR'S REPORTS



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH GOVERNMENT AUDITING STANDARDS**

To the Commissioners  
Local Agency Formation Commission of Santa Clara County  
San Jose, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of LAFCO as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise LAFCO's basic financial statements, and have issued our report thereon dated September 13, 2018.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered LAFCO's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of LAFCO's internal control. Accordingly, we do not express an opinion on the effectiveness of LAFCO's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether LAFCO's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not





express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

C & A UP

September 13, 2018  
San Jose, California

Management Letter  
June 30, 2018

Prepared by  
Chavan & Associates, LLP  
Certified Public Accountants





To the Local Agency Formation Commission of Santa Clara County

### **Introduction and Internal Controls**

In planning and performing our audit of the basic financial statements of as of and for the year ended June 30, 2018, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, we considered 's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of 's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Agency's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Purpose of Communication**

The purpose of this communication, which is an integral part of our audit, is to describe, for management and those charged with governance, the scope of our testing of internal control and the results of that testing, and communicate additional information that may be relevant to future Agency decision making. Accordingly, this communication is not intended to be and should not be used for any other purpose.

*C & A LLP*

October 9, 2018  
San Jose, California



## **Chavan & Associates, LLP**

Certified Public Accountants

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To the Commission  
Local Agency Formation Commission of Santa Clara County

We have audited the basic financial statements of the Local Agency Formation Commission of Santa Clara County as of and for the year ended June 30, 2018, and have issued our report thereon dated September 13, 2018. Professional standards require that we advise you of the following matters relating to our audit.

### **Our Responsibility under Generally Accepted Auditing Standards and *Government Auditing Standards***

As communicated in our engagement letter, our responsibility, as described by professional standards, is to form and express an opinion(s) about whether the financial statements that have been prepared by management with your oversight are presented fairly, in all material respects, in conformity with accounting principles generally accepted in the United States of America. Our audit of the financial statements does not relieve you or management of your respective responsibilities.

Our responsibility, as prescribed by professional standards, is to plan and perform our audit to obtain reasonable, rather than absolute, assurance about whether the financial statements are free of material misstatement. An audit of financial statements includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control over financial reporting. Accordingly, as part of our audit, we considered the internal control of the Local Agency Formation Commission of Santa Clara County solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

We are also responsible for communicating significant matters related to the audit that are, in our professional judgment, relevant to your responsibilities in overseeing the financial reporting process. However, we are not required to design procedures for the purpose of identifying other matters to communicate to you.

### **Other Information in Documents Containing Audited Financial Statements**

Pursuant to professional standards, our responsibility as auditors for other information in documents containing Local Agency Formation Commission of Santa Clara County's audited financial statements doesn't extend beyond the financial information identified in the audit report, and we are not required to perform any procedures to corroborate such other information.

Our responsibility also includes communicating to you any information which we believe is a material misstatement of fact. Nothing came to our attention that caused us to believe that such information, or its manner of presentation, is materially inconsistent with the information, or manner of its presentation, appearing in the financial statements.



### **Planned Scope and Timing of the Audit**

We conducted our audit consistent with the planned scope and timing we previously communicated to management.

### **Qualitative Aspects of the Entity's Significant Accounting Practices**

#### *Significant Accounting Policies*

Management has the responsibility to select and use appropriate accounting policies. A summary of the significant accounting policies adopted by the Local Agency Formation Commission of Santa Clara County is included in Note 1 to the financial statements. There have been no initial selection of accounting policies and no changes in significant accounting policies or their application during June 30, 2018. No matters have come to our attention that would require us, under professional standards, to inform you about (1) the methods used to account for significant unusual transactions and (2) the effect of significant accounting policies in controversial or emerging areas for which there is a lack of authoritative guidance or consensus.

#### *Significant Accounting Estimates*

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's current judgments. Those judgments are normally based on knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ markedly from management's current judgments.

The most sensitive accounting estimates affecting the financial statements include accumulated depreciation related to capital assets and unfunded liabilities and expenses based on assumptions in actuarial studies performed on defined benefit pension plans (GASB 68 and GASB 65).

We evaluated the key factors and assumptions used to develop the identified estimates and determined that it is reasonable in relation to the basic financial statements taken as a whole and in relation to the applicable opinion units.

#### *Financial Statement Disclosures*

Certain financial statement disclosures involve significant judgment and are particularly sensitive because of their significance to financial statement users. The most sensitive disclosures affecting Local Agency Formation Commission of Santa Clara County's financial statements relate to: cash and investments, capital assets, long-term obligations and defined benefit pension plans.

### **Significant Difficulties Encountered during the Audit**

We encountered no significant difficulties in dealing with management relating to the performance of the audit.



### **Uncorrected and Corrected Misstatements**

For purposes of this communication, professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that we believe are trivial, and communicate them to the appropriate level of management. None of the misstatements identified by us as a result of our audit procedures and corrected by management were material, either individually or in the aggregate, to the financial statements taken as a whole or applicable opinion units.

In addition, professional standards require us to communicate to you all material, corrected and uncorrected misstatements that were brought to the attention of management as a result of our audit procedures. There were no material, corrected or uncorrected misstatements noted during the audit.

### **Disagreements with Management**

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter, which could be significant to the Local Agency Formation Commission of Santa Clara County's financial statements or the auditor's report. No such disagreements arose during the course of the audit.

### **Representations Requested from Management**

We have requested certain written representations from management, which are included in a separate letter dated September 13, 2018.

### **Management's Consultations with Other Accountants**

In some cases, management may decide to consult with other accountants about auditing and accounting matters. Management informed us that, and to our knowledge, there were no consultations with other accountants regarding auditing and accounting matters.

### **Other Significant Findings or Issues**

In the normal course of our professional association with the Local Agency Formation Commission of Santa Clara County, we generally discuss a variety of matters, including the application of accounting principles and auditing standards, operating and regulatory conditions affecting the entity, and operational plans and strategies that may affect the risks of material misstatement. None of the matters discussed resulted in a condition to our retention as the Local Agency Formation Commission of Santa Clara County's auditors.



## **Chavan & Associates, LLP**

Certified Public Accountants

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This report is intended solely for the information and use of the Board and management of the Local Agency Formation Commission of Santa Clara County and is not intended to be and should not be used by anyone other than these specified parties.

*C & A LLP*

September 13, 2018  
San Jose, California